

# **GVR METROPOLITAN DISTRICT Denver County, Colorado**

FINANCIAL STATEMENTS December 31, 2020

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#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The management of the GVR Metropolitan District offers readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended December 31, 2020.

#### **Financial Highlights**

- The assets of the District exceeded its liabilities at the close of the most recent fiscal year by \$14.473.314.
- There was an increase in the government's total net position of \$1,635,025. This increase can be attributed to the reduction of expenses and increase in property values.
- As of the close of the current fiscal year, the District's General Fund reported an ending fund balance of \$6,317,736, an increase of \$1,024,425 in comparison with the prior year. This increase was due to budgeted capital projects not being completed. Of this total amount, \$4,965,173 is available for spending at the government's discretion.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the District's financial statements. The District's financial statements are comprised of two components: 1) financial statements; and 2) notes to the financial statements. This report also contains other supplementary information in addition to the financial statements.

#### **Financial Statements**

The financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The District's Auditor's Opinion can be found on page 1 of this report. The District's financial statements can be found on pages 5 through 11 of this report.

The Balance Sheet/Statement of Net Position presents information on all the District's assets and liabilities (both short-term and long-term), with the difference between the two reported as fund balance or net position. The Balance Sheet column presents the financial position focusing on short-term available resources and is reported on a modified accrual basis of accounting. The Statement of Net Position column presents the financial position focusing on long-term economic resources and is reported on a full accrual basis. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The Statement of Revenues, Expenditures and Changes in Fund Balance/Statement of Activities shows how the government's fund balance and net position changed during the most recent fiscal year. Again, the Statement of Revenues, Expenditures and Changes in Fund Balance focuses on short-term available resources and is reported on a modified accrual basis. The Statement of Activities focuses on long-term economic resources and is reported on a full accrual basis.

# **Condensed Statement of Net Position For the Year Ending December 31, 2020**

		2020	2019
Current and other assets	\$	9,790,164	8,696,468
Capital Assets		8,420,580	8,003,180
Deferred outflows of resources	_	118,649	294,334
Total assets and deferred outflows	_		
of resources		28,119,557	16,993,982
Current liabilities		134,604	100,858
Long term liabilities		652,332	1,298,389
Deferred inflows of resources		3,069,143	2,756,446
Total liabilities and deferred inflows	-		
of resources		3,856,079	4,155,693
Net Position:			
Net Investment in Capital Assets		8,420,580	8,003,180
Restricted		692,845	636,248
Unrestricted		3,999,444	2,934,174
Unrestricted-Designated	_	1,360,445	1,264,687
Total Net Position	\$	14,473,314	12,838,289

The restricted portion of the net position represents cash and cash equivalents reserved for emergencies in the General Fund, for expenses in the Conservation Trust Fund and the HOA Contract Fund. The long-term debt is pension liability and post-employment benefits in PERA. Notes to the financial statements provide additional information on the transfer of capital assets and long-term debt.

#### Condensed Statements of Activities And Changes in Net Position For the Year Ended December 31, 2020

	2020		2019
Revenues:			
General Revenues			
Taxes	\$ 2,847,659	\$	2,851,327
Interest Earnings & Other Income	41,051		112,160
Program Revenues	170,843	_,	243,506
Total Revenues	3,059,553	_,	3,206,993
Expenses:			
General Government & Programs	1,424,528	_	1,266,138
Total Expenses	1,424,528	_,	1,266,138
Change in Net Position	1,635,025		1,940,855
Net Position – Beginning as restated	12,838,289		10,897,434
Net Position – Ending	\$ 14,473,314	\$	12,838,289

While the Statement of Net Position shows the change in financial position, the Statement of Activities and Changes in Net Position provides answers concerning the nature and source of these changes. It is shown in the table above that the net position increased by \$1,635,025 to \$14,473,314 in 2020.

**Notes to the Financial Statements**: Notes to the Financial Statements provide additional information that is essential to a full understanding of the data provided in the financial statements. The notes to the financial statements can be found on pages 15 through 42 of this report.

#### **General Fund Budgetary Highlights**

Expenditures and revenues were received and spent as budgeted during 2020. In 2020, investment income rates were slightly higher than anticipated. The budgeted emergency and contingency funds were not required to be used. These changes resulted in an excess of revenues over expenditures of \$1,127,297 before the transfer out of \$4 to the Community Program Fund. After the transfer out, the General Fund had an excess of revenues over expenditures and other uses of funds of \$1,127,293.

#### **Capital Assets and Debt Administration**

Capital assets: The District's investment in capital assets as of December 31, 2020 amounts to \$8,420,580 (net of accumulated depreciation). The major assets owned by the District are common areas. The District owns two buildings, the Administration/Community Center Building, which is located within the District and a facility building for maintenance staff and equipment at the community garden also within the District. The District also owns several vehicles and pieces of equipment for landscape maintenance use. All other capital assets were transferred to another local government after completion. Additional information on the District's capital assets can be found in Note 4.

**Long-term debt**: At the end of the current fiscal year, the District had no outstanding bond debt. As of December 31, 2020, the District's portion of the net pension liability for PERA's Local Government Division Trust Fund and liability for post-employment benefits is \$652,332. Additional information on the District's long-term debt can be found in Note 5. Additional information on the District's pension liability can be found in notes 9 through 10. Additional information on the District's post-employment benefits liability can be found in note 11.

#### **Economic Factors and Next Year's Budgets and Rates**

While housing foreclosures for Colorado have slowed, other economic trends in the region compare favorably to national indices (Colorado unemployment rate was 2.5% while the national rate was 3.5%, etc.). The assessed valuation of the District increased slightly. Property tax remains the primary source of revenue for the District. The 2021 Budget was adopted November 18, 2020. There was no change in the level of services provided in the GVR Metropolitan District's 2021 Budget as adopted.

#### **Requests for Information**

This financial report is designed to provide a general overview of the District's finances for all those with an interest in the District's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the District Manager, GVR Metropolitan District, 18650 East 45th Avenue, Denver, Colorado 80249.



Members of the Board of Directors GVR Metropolitan District 1221 W. Mineral Avenue, Suite 202 Littleton, CO 80120

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303-734-4800



303-795-3356



www.HaynieCPAs.com

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities and the major funds of GVR Metropolitan District as of and for the year ended December 31, 2020 and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major funds of GVR Metropolitan District, as of December 31, 2020 and the respective changes in financial position and the budgetary comparison for the General Fund, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of GVR Metropolitan District and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about GVR Metropolitan District's ability to continue as a going concern within one year after the date that the financial statements are available to be issued.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists.





The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements, including omissions, are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that
  are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of GVR Metropolitan District's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about GVR Metropolitan District's ability to continue as a going concern for a reasonable period of time.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audits were conducted for the purpose of forming an opinion on the financial statements that collectively comprise GVR Metropolitan District's financial statements as a whole. The supplementary information section is presented for purposes of additional analysis and is not a required part of the financial statements.

The other supplementary information, as listed in the table of contents, is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

The continuing disclosure annual financial information section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

Sincerely,

Littleton, Colorado

Hayrie & Company

July 29, 2021



# Statement of Net Position December 31, 2020

Assets	Governmental Activities	
Current Assets:		
Cash Deposits and Investments	\$ 7,020,393	
Receivable From County Treasurer	2,704,449	
Accounts Receivable	25,809	
Prepaid Expenses	33,093	
Undeposited Funds	6,420	
Total Current Assets	9,790,164	
Capital Assets		
Capital Assets, Net	8,420,580	
Total Assets	18,210,744	
Deferred Outflows of Resources		
Deferred Outflows Related to Pension	111,921	
Deferred Outflows Related to OPEB	6,728	
Total Deferred Outflows of Resources	118,649	
Liabilities		
Current Liabilities:		
Accounts payable	35,485	
Credit Cards	6,688	
Payroll Liabilities	34,452	
Deposits	5,950	
Compensated Absense	52,029	
Total Current Liabilities	134,604	
Long-Term Liabilities:		
Net OPEB Liability	68,711	
Net Pension Liability	583,621	
Total Long-Term Liabilities	652,332	
Total Liabilities	786,936	
Deferred Inflows of Resources		
Property tax revenue	2,704,449	
Deferred Amounts Related to Pension	334,909	
Deferred Amounts Related to OPEB	29,785	
Total deferred inflows of resources	3,069,143	

# Statement of Net Position December 31, 2020

#### **Net Position**

Net investment in capital assets	8,420,580
Restricted for:	
HOA Services	3,945
Conservation Trust Fund	629,430
Emergency Reserve	59,470
Unrestricted	3,999,444
Unrestricted - Designated	1,360,445
Total Net Position	14,473,314
Total Liabilities, Net Position and	
Deferred Inflows of Resources	\$ 18,329,393

# Statement of Activities For the Year Ended December 31, 2020

Net (Expense)

			Pro	gram Revenue	s		R	Revenue and nanges in Net Position
Functions/Programs	Expenses	Charg for Service		Operating Grants and ontributions	Gra	apital nts and ributions		ary Government  overnmental  Activities
Primary government:								
Governmental activities: General Government	\$ 1,310,049	\$ 78	\$,620 \$	-	\$	-	\$	(1,231,429)
Community Programs	114,479		141	92,082		-		(22,256)
	\$ 1,424,528	\$ 78	\$,761	92,082	\$		\$	(1,253,685)
	General revenues:							
	Property taxes							2,707,135
	Specific owners	ship taxes						140,524
	Net investment	income						41,051
	Total general reven	ues						2,888,710
	Change in net posit	ion						1,635,025
	Net position - begin	ning of yea	ar					12,838,289
	Net position - end o	of year					\$	14,473,314

# Governmental Funds Balance Sheet and Reconciliation of Fund Balances to Net Position December 31, 2020

	Governmet		
		Non Major	•
	General	Governmental	
Assets	Fund	Funds	2020
Cash and Invesments	\$ 6,390,002	\$ 630,391	\$ 7,020,393
Receivable from County Treasurer	2,704,449	-	2,704,449
Accounts Receivable, net	17,318	8,491	25,809
Prepaid Expenses	33,093	-	33,093
Undeposited Funds	170	6,250	6,420
Total Assets	\$ 9,145,032	\$ 645,132	\$ 9,790,164
Liabilities			
Accounts Payable	\$ 30,435	\$ 5,050	\$ 35,485
Credit Cards Payable	4,163	2,525	6,688
Payroll Liabilities	31,375	3,077	34,452
Deposits Held in Custody	5,950	-	5,950
Compensated Absence	50,924	1,105	52,029
Total Liabilities	122,847	11,757	134,604
Deferred Inflows of Resources			
Deferred Property Tax Revenue	2,704,449		2,704,449
Total Deferred Inflows of Resources	2,704,449		2,704,449
Fund Balances			
Restricted:			
Conservation Trust Fund	-	629,430	629,430
Emergency Reserves	59,470	-	59,470
Assigned:			
HOA Services	-	3,945	3,945
Capital Outlay	1,356,500	-	1,356,500
Unassigned	4,868,673	-	4,868,673
Nonspendable	33,093	-	33,093
Total Fund Balances	6,317,736	633,375	6,951,111
Total Liabilities, Fund Balance and			
Deferred Inflows of Resources	\$ 9,145,032	\$ 645,132	\$ 9,790,164

### Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position For the Year Ended December 31, 2020

Total Governmental Fund Balances	\$	6,951,111
Amounts reported for governemtnal activities in the statement of net position are different because:		
Deferred Outlows Related to Pension	111,921	
Deferred Inflows Related to Pension	(334,909)	
Deferred Outlows Related to OPEB	6,728	
Deferred Inflows Related to OPEB	(29,785)	
		(246,045)
Some liabilities, including net pension liability and assets, are not due and payable in the current period and therefore are not reported in the fund balance sheet:		
Net Pension Liability	(583,621)	
Net OPEB Liability	(68,711)	
•		(652,332)
Capital assets used in governmental activities are not financial resources, and therefore not reported in the funds. However, in the statement of net position the cost of these assets are capitalized and expensed over their estimated lives through annual depreciation expense:		
Cost of Capital Assets	9,273,501	
Less Accumulated Depreciation - General Fund	(852,921)	
		8,420,580
Change in Net Position of Governmental Activities	<u>\$</u>	14,473,314

# Governmental Fund Revenues, Expenditures, and Changes in Fund Balances For the Year Ended December 31, 2020

	Governmental Fund Types			
		Non Major		
	0 1	Governmental		0000
-	General	Funds		2020
Revenues	<b></b>	Φ.	Φ.	2 5 2 5 1 2 5
Property taxes	\$ 2,707,135	\$ -	\$	2,707,135
Specific Ownership Taxes	140,524	-		140,524
Contracts & Grants	-	75,000		75,000
Conservation Trust Funds	-	92,082		92,082
Recreation Programs	-	141		141
Rental Activities	3,620	-		3,620
Net Investment Income	40,988	63		41,051
Other Income				
Total Revenues	2,892,267	167,286		3,059,553
Expenditures				
Current				
Personnel Services	655,654	69,148		724,802
Contract Services	288,852	5,656		294,508
District Operations	27,082	-		27,082
Administrative Operations	129,815	17,719		147,534
Common Area Operations	265,643	21,860		287,503
Program Operations	-	96		96
Capital Outlay	500,792	-		500,792
Total Expenditures	1,867,838	114,479		1,982,317
Excess of Revenues Over (Under) Expenditures	1,024,429	52,807		1,077,236
Other Financing Sources (Uses)				
Operating Transfers In (Out)	(4)	4		
Total Other Financing Sources (Uses)	(4)	4		
Net Change in Fund Balances	1,024,425	52,811		1,077,236
Fund Balances:				
Beginning of the Year	5,293,311	580,564		5,873,875
End of the Year	6,317,736	633,375		6,951,111

# Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2020

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balance—total governmental funds		\$ 1,077,236
Governmental funds report capital outlays as expenditures and capital assets conveyed are not reported.		
However, in the statement of activities, the cost of capital outlays is capitalized and conveyed capital assets are recorded as revenues. The assets are depreciated over their useful lives. This is the difference between depreciation expense and capital outlay in the current period:  Capital Outlay  Depreciation Expense - General Fund	500,792 (83,392)	417,400
Elimination of transfers between governmental funds:		
Transfer In	4	
Transfer Out	(4)	_
Pension expenses and income do not use current financial resources and are excluded from the funds:		
Pension Income	140,816	
OPEB Expense	(427)	
·		140,389
Change in net position of governmental activities		\$ 1,635,025

# NOTES TO FINANCIAL STATEMENTS

#### NOTE 1 – DEFINITION OF REPORTING ENTITY

The District, a quasi-municipal corporation, is governed pursuant to provisions of the Colorado Special District Act. The District's service area is located in the northeastern portion of the City and County of Denver, Colorado (Denver). The District was established to provide financing for construction of streets, water, sanitation, traffic and safety control and parks and recreational improvements. Upon completion of construction, the projects are conveyed to Denver or the Denver Water Department. The District maintains landscape improvements consisting primarily of common areas (open public spaces comprised of both natural vegetation and landscaped areas). The District owns a community/administration building, a maintenance/garden facility and operates Youth, Teen, and Active Adult Community Programs, and a community garden. The District also manages HOA Services through a contract.

The District follows the Governmental Accounting Standards Board (GASB) accounting pronouncements which provide guidance for determining which governmental activities, organizations and functions should be included within the financial reporting entity. GASB pronouncements set forth the financial accountability of a governmental organization's elected governing body as the criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency.

The District is not financially accountable for any other organization, nor is the District a component unit of any other primary governmental entity, including the City and County of Denver.

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The more significant accounting policies of the District are described as follows:

#### **Basis of Presentation**

The District's financial statements consist of government-wide statements, including a statement of net position and a statement of activities.

The government-wide financial statements report information for the District as a whole. Individual funds are not displayed at this financial reporting level.

The statement of net position presents the financial position of the governmental activities of the District.

The statement of activities presents a comparison between direct expenses and/or each function of the District's governmental activities. Direct expenses are those that are specifically associated with a function and therefore clearly identifiable to that particular function. The District does not allocate indirect expenses to functions in the statement of activities.

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The statement of activities reports the expenses of a given function offset by program revenues directly connected with the functional program. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with a distinct functional activity. Program revenues include: (1) charges for services and other charges to users of the District's services; (2) operating grants and contributions which finance annual operating activities including restricted investment income; and (3) capital grants and contributions which fund the acquisition, construction, or rehabilitation of capital assets. These revenues are subject to externally imposed restrictions to these program uses. The determining factor for identifying the related revenue for *charges for services* is which function *generates* the revenue, and for *grants and contributions*, the determining factor is to which function the revenues are *restricted*.

Taxes and other revenue sources not properly included with program revenues are reported as general revenues of the District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

Fund Financial Statements are designed to present financial information of the District at a more detailed level. Fund Financial Statements are provided for the District's governmental funds.

#### **Fund Accounting**

The District uses funds to maintain its financial records during the year. A fund is a fiscal and accounting entity with a self-balancing set of accounts. The District has only governmental fund types.

The accounts of the District are organized on the basis of funds or account groups, each of which is considered a separate accounting entity. Fund types and account groups used by the District are described below.

#### **Governmental Fund Types**

Government funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Fund liabilities are assigned to the fund from which they will be liquidated. The District reports the difference between governmental fund assets and liabilities as fund balance. The following are the District's major governmental funds:

<u>General Fund</u> – The General Fund is the general operating fund of the District. It is used to Account for all financial resources except those required to be accounted for in other funds.

<u>Debt Service Fund</u> – The Debt Service Fund is used to account for the accumulation of resources for, and the payment of general long-term obligation principal, interest and related costs.

<u>Capital Projects Fund</u> – The Capital Projects Fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities.

<u>Special Revenue Funds</u> – The Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. The District has three Special Revenue funds – Community Program Fund, Conservation Trust Fund and HOA Contract Fund.

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Account Groups**

General Fixed Assets Account Group – This group of accounts is established to account for recorded fixed assets of the District.

General Long-Term Obligation Account Group – This group of accounts is established to account for all long-term obligations of the District.

#### **Measurement Focus**

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the District are included on the statement of net position. The statement of activities reports revenues and expenses.

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the governmental fund statements.

#### **Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. At the fund reporting level, the governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of unearned revenue, and in the presentation of expenses versus expenditures.

#### **Property**

Property is stated at cost except for those assets contributed which are stated at estimated fair value at the date of contribution or at the developer's cost. Depreciation is computed using the straight-line method over the useful life of the asset. Interest incurred during construction is not capitalized on capital assets.

Historically the District did not record infrastructure (i.e. roads, bridges, medians, etc.). Effective January 1, 2004, the District restated the beginning fixed asset depreciation balances and has continued to record additions to infrastructure at cost and depreciate the asset over its estimated useful life. The District's capitalization threshold is \$5,000 and a useful life of more than five years. The exact useful lives are as follows:

Asset Type	Useful Life
Medians and Ponds	Indefinite
Land	Indefinite
Equipment	5 to 7 years
Vehicles	7 years
Buildings	40 years

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Interfund Activity**

On the fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the governmental activity's column of the statement of net position.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources (uses) in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements. Transfers were made to finance capital expenditures. Transfers between funds reported in the governmental activity's column are eliminated.

#### **Budgets**

In accordance with the State Budget Law, the District's Board of Directors holds public hearings in the fall each year to approve the budget and appropriate the funds for the ensuing year. The appropriation is at the total fund expenditures level and lapses at year end. The District's Board of Directors can modify the budget by line item within the total appropriation without notification. The appropriation can only be modified upon completion of notification and publication requirement. The budget includes each fund on its basis of accounting unless otherwise indicated.

Encumbrance accounting (open purchase orders, contracts in process and other commitments for the expenditures of funds in future periods) is not used by the District for budget or financial reporting purposes.

#### **Pooled Cash**

The District follows the practice of pooling cash and investments of all funds to maximize investment earnings. Except when required by trust or other agreements, all cash is deposited to and disbursed from a single bank account. Cash in excess of immediate operating requirements is pooled for deposit and investment flexibility. Net investment income is allocated periodically to the participating funds based upon each fund's average equity balance in the total cash and investments.

#### **Property Taxes**

Property taxes are levied by the District Board of Directors. The levy is based on assessed valuations determined by the County Assessor generally as of January 1 of each year. The levy is normally set by December 15 by certification to the County Commissioners to put the tax lien on the individual properties as of January 1 of the following year. The County Treasurer collects the determined taxes during the ensuing calendar year. The taxes are payable by April or if in equal installments, at the taxpayers' election, in February and June. Delinquent taxpayers are notified in August and generally sales of the tax liens on delinquent properties are held in November or December. The County Treasurer remits the taxes collected monthly to the District.

Property taxes, net of estimated uncollectible taxes, are levied in December for the next calendar year's operations, and recorded as taxes receivable and unearned revenue. The projected property tax revenue is recorded as revenue in the year they are available or collected.

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Fund Equity**

Fund balance for governmental funds should be reported in classifications that comprise a hierarchy based on the extent to which the government is bound to honor constraints on the specific purposes for which spending can occur. Governmental funds report up to five classifications of fund balance: non-spendable, restricted, committed, assigned and unassigned. Because circumstances differ among governments, not every government or every governmental fund will present all of these components. The following classifications describe the relative strength of the spending constraints:

- Non-spendable fund balance The portion of fund balance that cannot be spent because it is either not in spendable form (such as prepaid amounts or inventory) or legally or contractually required to be maintained intact.
- Restricted fund balance The portion of fund balance that is constrained to being used for a specific purpose by external parties (such as bondholders), constitutional provisions, or enabling legislation.
- Committed fund balance The portion of fund balance that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority, the Board of Directors. The constraint may be removed or changed only through formal action of the Board of Directors.
- Assigned fund balance The portion of fund balance that is constrained by the government's intent to be used for specific purposes, but is neither restricted nor committed. Intent is expressed by the Board of Directors to be used for a specific purpose. Constraints imposed on the use of assigned amounts are more easily removed or modified than those imposed on amounts that are classified as committed.
- Unassigned fund balance The residual portion of fund balance that does not meet any of the criteria described above. If more than one classification of fund balance is available for use when an expenditure is incurred, it is the District's policy to use the most restrictive classification first.

The reserve for Conservation Trust Fund represents unspent proceeds from the State lottery restricted for recreation capital and maintenance purposes.

Emergency Reserves have been provided for as required by Article X, Section 20 of the Constitution of the State of Colorado. The General Fund has reserved \$59,470 from fund balance in compliance with this requirement.

#### **Pensions**

The District participates in the Local Government Division Trust Fund (LGDTF), a cost-sharing multiple-employer defined benefit pension fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the LGDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### NOTE 3 – CASH AND INVESTMENTS

#### **Cash Deposits**

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool for all the uninsured public deposits as a group is to be maintained by another institution or held in trust. The market value of the collateral must be at least equal to the aggregate uninsured deposits.

The State Regulatory Commissions for banks and financial services are required by statute to monitor the naming of eligible depositories and report of the uninsured deposits and assets maintained in the collateral pools.

For deposits, custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned. The District does not have a deposit policy for custodial credit risk. As of December 31, 2020, the District's bank balance was not exposed to custodial credit risk. Deposits that are exposed to custodial credit risk are collateralized with securities held by the pledging financial institution through PDPA.

At December 31, 2020, the District's cash deposits had a bank balance and a carrying balance as follows:

	Bank Balance	Carrying Balance
Insured Deposits	\$ 924,878	\$ 879,033

At December 31, 2020, the District also had a petty cash account with a balance of \$551.

#### Investments

The District has not adopted a formal investment policy; however, the District follows state statutes regarding investments.

The District generally limits its concentration of investments to those noted with an asterisk (\*) below, which are believed to have minimal credit risk, minimal interest rate risk and no foreign currency risk.

Additionally, the District is not subject to concentration risk disclosure requirements or subject to investment custodial risk for investments that are in the possession of another party.

Colorado Revised Statutes limit investment maturities to five years or less (depending on the type of investment) unless formally approved by the Board of Directors, such actions are generally associated with a debt service reserve or sinking fund requirements.

#### **NOTE 3 – CASH AND INVESTMENTS (CONTINUED)**

Colorado statutes specify investment instruments meeting defined rating and risk criteria in which local governments may invest which include:

- . Obligations of the United States and certain U.S. government agency securities
- . Certain international agency securities
- . General obligation and revenue bonds of U.S. local government entities
- . Banker's acceptances of certain banks
- . Commercial paper
- . Written repurchase agreements collateralized by certain authorized securities
- . Certain money market funds
- . Guaranteed investment contracts
- \* Local government investment pools

#### COLOTRUST

As of December 31, 2020, the District had invested in the Colorado Local Government Liquid Asset Trust (the Trust); an investment vehicle established for local government entities in Colorado to pool surplus funds. The State Securities Commissioner administers and enforces all State statutes governing the Trust. The Trust operates similarly to a money market fund and each share is equal in value to \$1.00. The Trust offers shares in two portfolios, COLOTRUST PRIME and COLOTRUST PLUS+. Both portfolios may invest in U.S. Treasury securities and repurchase agreements collateralized by U.S. Treasury securities. COLOTRUST PLUS+ may also invest in certain obligations of U.S. government agencies, highest rated commercial paper and repurchase agreements collateralized by certain obligations of U.S. government agencies. A designated custodial bank serves as custodian for the Trust's portfolios pursuant to a custodian agreement. The custodian acts as safekeeping agent for the Trust's investment portfolios and provides services as the depository in connection with direct investment and withdrawals. The custodian's internal records segregate investments owned by the Trust. As of December 31, 2020, the District had \$6,140,809 invested in COLOTRUST PLUS+.

For investments, custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned. The District does not have a deposit policy for custodial credit risk. The investments in COLOTRUST may be categorized as follows: (1) insured or registered or for which the securities are held by the Trust or the custodian bank in the Trust's name (2) uninsured and unregistered for which the securities are held by the broker's or dealer's trust department or agent in the Trust's name or (3) uninsured and unregistered for which the securities are held by the broker or dealer or by its trust department or agent but not in the Trust's name. Investment securities are categorized to give an indication of the level of risk, including credit risk. All investments of the Trust, including the repurchase agreements, are classified in Category 1. COLOTRUST has a current credit rating of AAAm from Standard and Poor's Rating Agency.

COLOTRUST records its investments at fair value and the District records its investment in COLOTRUST using the net asset value method.

**NOTE 4 – CAPITAL ASSETS** 

An analysis of the changes in property and equipment for the year ended December 31, 2020 follows:

Dec Classification	Balance ember 31,	A 3.3:4:		D-1-4	•	Balance ember 31,
By Classification	 2019	Additi	ons	Deleti	ions	 2020
Non-Depreciable						
Land	\$ 530,344	\$	-	\$	-	\$ 530,344
Landscaping	5,718,956		_		<u>-</u>	 5,718,956
Total Non-Depreciable	6,249,300		-		-	6,249,300
Depreciable						
Community Center	1,309,476		15,495		(549)	1,324,422
Equipment	325,876		-		-	325,876
Vehicles	341,249		26,500	(2	20,133)	347,616
Land Improvements	 567,490	4	58,797			 1,026,287
Total Depreciable	2,544,091	5	00,792	(2	20,682)	3,024,201
Less Accumulated Depreciation						
General Fund	(790,211)	3)	33,392)		20,682	 (852,921)
Net Depreciable	 1,753,880	4	17,400		-	2,171,280
Capital Assets, Net	\$ 8,003,180	4	17,400		_	\$ 8,420,580

Common areas include real property, including all associated features located on such property, within GVR Metropolitan District for which the district provides ongoing care, improvement and maintenance.

All other improvements constructed by the District or for benefit of the District have been conveyed to Denver or to Homeowner Sub-Associations.

All of the depreciation expense of \$83,392 was charged to General Government functions.

#### NOTE 5 – LONG-TERM OBLIGATIONS

The following is an analysis of changes in general long-term obligations for the year ended December 31, 2020:

	Balance cember 31, 2019	Addi	tions	]	Deletions	Balance ember 31, 2019	Amo Duo One	e in
Net Pension Liability Net OPEB Liability	\$ 1,196,136 100,551	\$	- -	\$	(612,515) (31,818)	\$ 583,621 68,711	\$	- -
Ž	\$ 1,296,687	\$	-	\$	(644,333)	\$ 652,332	\$	-

On October 11, 1983, a majority of the qualified electors of the District authorized the issuance of indebtedness in an amount not-to-exceed \$31,000,000 at an interest rate not to exceed 18% per annum. At December 31, 2020, the District had authorized but unissued indebtedness in the following amounts allocated for the following purposes:

Purpose	 <b>Unissued Indebtedness</b>
Streets	\$ 9,365,511
Water	2,504,489
Safety	620,000
Parks and recreation	3,720,000
	\$ 16,210,000

#### **NOTE 6 – RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts, thefts of, damage to or destruction of assets; errors or omissions; injuries to employees, or acts of God.

The District is one of approximately 1,392 special districts which are members of the Colorado Special Districts Property and Liability Pool (Pool) as of December 31, 2020. The Pool is an organization created by intergovernmental agreement to provide property, liability, public official's liability, boiler and machinery and workers compensation coverage to its members. The Pool provides coverage for property claims up to \$100,000,000 and liability coverage for claims up to \$500,000. Employment related wrongful termination claims are shared 50% with the Pool up to \$200,000 (\$100,000 Pool and \$100,000 District). The District is responsible for all claims in excess of \$200,000. Settled claims have not exceeded this coverage in any of the past three fiscal years.

The District pays annual premiums to the Pool for liability, property and public official's coverage. In the event aggregated losses incurred by the Pool exceed amounts recoverable from reinsurance contracts and funds accumulated by the Pool, the Pool may require additional contributions from the Pool members. Any excess funds, which the Pool determines are not needed for purposes of the Pool, may be returned to the members pursuant to a distribution formula.

The District continues to carry commercial insurance coverage for other risks of loss including workers compensation. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

#### NOTE 7 – ECONOMIC DEPENDENCE

The majority of the system development charges relate to the commercial properties building in the District.

#### NOTE 8 – TAX, SPENDING AND DEBT LIMITATIONS

Article X, Section 20 of the Colorado Constitution, commonly known as the Taxpayer's Bill of Rights (TABOR) contains tax, spending, revenue and debt limitations which apply to the State of Colorado and all local governments.

Spending and revenue limits are determined based on the prior year's Fiscal Year Spending adjusted for allowable increases based upon inflation and local growth. Fiscal Year Spending is generally defined as expenditures plus reserve increases with certain exceptions. Revenue in excess of the Fiscal Year Spending limit must be refunded unless the voters approve retention of such revenue.

TABOR requires local governments to establish Emergency Reserves. These reserves must be at least 3% of Fiscal Year Spending (excluding bonded debt service). Local governments are not allowed to use the emergency reserves to compensate for economic conditions, revenue shortfalls, or salary for benefit increases.

The District's management believes it is in compliance with the provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of the provisions, including the interpretation of how to calculate Fiscal Year Spending limits will require judicial interpretation.

On November 13, 2007, a majority of the District's electors authorized the District to collect and spend or retain in a reserve all currently levied taxes and fees of the District without regard to any limitations under TABOR.

#### NOTE 9 – DEFINED BENEFIT PENSION PLAN

#### **Summary of Significant Accounting Policies**

Pensions. The GVR Metropolitan District participates in the Local Government Division Trust Fund (LGDTF), a cost-sharing multiple-employer defined benefit pension fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the LGDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The Colorado General Assembly passed significant pension reform through Senate Bill (SB) 18-200: Concerning Modifications To the Public Employees' Retirement Association Hybrid Defined Benefit Plan Necessary to Eliminate with a High Probability the Unfunded Liability of the Plan Within the Next Thirty Years. The bill was signed into law by Governor Hickenlooper on June 4, 2018. A brief description of some of the major changes to plan provisions required by SB 18-200 for the LGDTF that were in effect on the LGDTF's December 31, 2019 measurement date are listed below. A full copy of the bill can be found online at www.leg.colorado.gov.

#### **NOTE 9 – DEFINED BENEFIT PENSION PLAN (CONTINUED)**

- Increases employee contribution rates for the LGDTF by a total of 2 percent (to be phased in over a period of 3 years starting on July 1, 2019).
- Modifies the retirement benefits, including temporarily suspending and reducing the annual increase for all current and future retirees, increases the highest average salary for employees with less than five years of service credit on December 31, 2019 and raises the retirement age for new employees.
- Member contributions, employer contributions, the direct distribution from the State, and the annual increases will be adjusted based on certain statutory parameters beginning July 1, 2020, and then each year thereafter, to help keep PERA on path to full funding in 30 years.
- Expands eligibility to participate in the PERA DC Plan to members of the Local Government Division hired on or after January 1, 2019. Beginning January 1, 2021, and every year thereafter, employer contribution rates for the LGDTF will be adjusted to include a defined contribution supplement based on the employer contribution amount paid to defined contribution plan participant accounts that would have otherwise gone to the defined benefit trusts to pay down the unfunded liability plus any defined benefit investment earnings thereon.

#### General information on the Pension Plan

Plan description. Eligible employees of the District are provided with pensions through the Local Government Division Trust Fund (LGDTF)-a cost-sharing multiple-employer defined benefit pension plan administered by PERA. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report that can be obtained at <a href="https://www.copera.org/investments/pera-financial-reports">www.copera.org/investments/pera-financial-reports</a>.

Benefits provided as of December 31, 2019. PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA Benefit Structure is the greater of the:

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit.
- The value of the retiring employee's member contribution account plus a 100 percent match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

#### **NOTE 9 – DEFINED BENEFIT PENSION PLAN (CONTINUED)**

The lifetime retirement benefit for all eligible retiring employees under the PERA Benefit Structure is the greater of the:

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit.
- \$15 times the first 10 years of service credit plus \$20 times service credit over 10 years plus a monthly amount equal to the annuitized member contribution account balance based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100 percent of highest average salary and also cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50 percent or 100 percent on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

As of December 31, 2019, benefit recipients who elect to receive a lifetime retirement benefit are generally eligible to receive post-retirement cost-of-living adjustments in certain years, referred to as annual increases in the C.R.S. Pursuant to SB 18-200, there are no annual increases (AI) for 2019 and 2020. Thereafter, benefit recipients under the PERA benefit structure who began eligible employment before January 1, 2007 and all benefit recipients of the DPS benefit structure will receive an annual increase until PERA has a negative investment year, in which case the annual increase for the next three years is the lesser of 1.5 percent or the average of the Consumer Price Index for Urban Wage Earners and Clerical Workers (CPI-W) for the prior calendar year. Benefit recipients under the PERA benefit structure who began eligible employment after January 1, 2007 will receive the lessor of an annual increase of 1.5 percent or the average CPI-W for the prior calendar year, not to exceed 10 percent of PERA's Annual Increase Reserve (AIR) for the LGDTF. The automatic adjustment provision may raise or lower the aforementioned AI for a given year by up to one-quarter of 1 percent based on the parameters specified C.R.S. § 24-51-413.

Disability benefits are available to eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the retirement benefit formula shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

Contributions provisions as of December 31, 2020. Eligible employees and the District are required to contribute to the LGDTF at a rate set by Colorado statute. The contribution requirements are established under C.R.S. § 24-51-401, et seq. and § 24-51-413. Eligible employees are required to contribute 8 percent of their PERA-includable salary during the period of January 1, 2020 through December 31, 2020. The employer contribution requirements during the period of January 1, 2020 through December 31, 2020 are summarized below:

#### **NOTE 9 – DEFINED BENEFIT PENSION PLAN (CONTINUED)**

January 1st through December 31st	2020
Employer Contribution Rate	10.00%
Amount of Employer Contribution apportioned to the Health Care	
Trust Fund as specified in C.R.S. § 24-51-208(1)(f)	(1.02)%
Amount Apportioned to the LGDTF	8.98%
Amortization Equalization Disbursement (AED) as specified in	
C.R.S. § 24-51-411 <sup>1</sup>	2.20%
Supplemental Amortization Equalization Disbursement (SAED)	
as specified in C.R.S. § 24-51-411	1.50%
Total Employer Contribution Rate to the LGDTF	12.68%

Contribution Rates are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Employer contributions are recognized by the LGDTF in the period in which the compensation becomes payable to the member and the District is statutorily committed to pay the contributions to the LGDTF. Employer contributions recognized by the LGDTF from the District were \$73,720 for the year ended December 31, 2020.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2020 the District reported a liability of \$583,621 for its proportionate share of the net pension liability. The net pension liability for the LGDTF was measured as of December 31, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2018. Standard update procedures were used to roll-forward the total pension liability to December 31, 2019. The District's proportion of the net pension liability was based on the District's contributions to the LGDTF for the calendar year 2019 relative to the total contributions of participating employer to the LGDTF.

At December 31, 2019, the Districts proportion was 0.080 percent, which was a decrease of 0.19 from its proportion measured as of December 31, 2018.

For the year ended December 31, 2020, the District recognized pension income of \$140,816. At December 31, 2020, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

#### **NOTE 9 – DEFINED BENEFIT PENSION PLAN (CONTINUED)**

	Deferred Outflows of	Deferred Inflows of
	Resources	<u>Resources</u>
Difference between expected and actual	\$38,202	-
experience		
Net difference between projected and actual	-	238,833
earnings on pension plan investments		
Changes in proportion and differences between	-	96,077
contributions recognized and proportionate share		
of contributions		
Contributions subsequent to the measurement date	73,720	-
Total	\$111,921	\$334,909

\$73,720 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net position liability in the year ended December 31, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31,	
2021	(119,228)
2022	(85,835)
2023	(10,155)
2024	(81,490)

*Actuarial assumptions*. The total pension liability in the December 31, 2018 actuarial valuation was determined using the following actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.40%
Real wage growth	1.10%
Wage inflation	3.50%
Salary increases, including wage inflation	3.50% - 10.45%
Long-term investment Rate of Return, net of pension	
plan investment expense, including price inflation	7.25%
Discount rate	7.25%
Post-retirement benefit increases:	
PERA Benefit Structure hired after 12/31/06	Financed by the

Annual Increase Reserve

#### NOTE 9 – DEFINED BENEFIT PENSION PLAN (CONTINUED)

The revised assumptions shown below were reflected in the roll-forward calculation of the total pension liability from December 31, 2018 to December 31, 2019:

Discount rate 7.25 percent

Post-retirement benefit increases:

PERA benefit structure hired prior to 1/1/07 And DPS benefit structure (automatic)

0% through 2020 and 1.5% compounded annually, thereafter

PERA benefit structure hired after 12/31/06

(ad hoc, substantively automatic)

Financed by the Annual Increase Reserve

Healthy mortality assumptions for active members reflect the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.

Healthy, post-retirement mortality assumptions reflect the RP-2014 Healthy Annuitant Mortality Table, adjusted as follows:

- Males: Mortality improvement projected to 2018 using the MP-2015 projection scale, a 73 percent factor applied to rates for ages less than 80, a 108 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- **Females:** Mortality improvement projected to 2020 using the MP-2015 projection scale, a 78 percent factor applied to rates for ages less than 80, a 109 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

For disabled retirees, the mortality assumption was changed to reflect 90 percent of the RP-2014 Disabled Retiree Mortality Table.

The actuarial assumptions used in the December 31, 2018, valuations were based on the results of the 2016 experience analysis for the periods January 1, 2012, through December 31, 2015, as well as, the October 28, 2016, actuarial assumptions workshop and were adopted by the PERA Board during the November 18, 2016, Board meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four or five years for PERA. Recently, this assumption has been reviewed more frequently. The most recent analyses were outlined in presentations to PERA's Board on October 28, 2016.

Several factors were considered in evaluating the long-term rate of return assumption for the LGDTF, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

#### **NOTE 9 – DEFINED BENEFIT PENSION PLAN (CONTINUED)**

As of the most recent adoption of the long-term expected rate of return by the PERA Board, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	10 Year Expected Geometric
		Real Rate of Return
U.S. Equity – Large Cap	21.20%	4.30%
U.S. Equity – Small Cap	7.42%	4.80%
Non U.S. Equity – Developed	18.55%	5.20%
Non U.S. Equity – Emerging	5.83%	5.40%
Core Fixed Income	19.32%	1.20%
High Yield	1.38%	4.30%
Non U.S. Fixed Income - Developed	1.84%	0.60%
Emerging Market Debt	0.46%	3.90%
Core Real Estate	8.50%	4.90%
Opportunity Fund	6.00%	3.80%
Private Equity	8.50%	6.60%
Cash	1.00%	0.20%
Total	100.00%	

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected rate of return assumption of 7.25%.

Discount rate. The discount rate used to measure the total pension liability was 7.25%. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.50%.
- Employee contributions were assumed to be made at the current member contribution rate.
   Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date, including current and estimated future AED and SAED, until the Actuarial Value Funding Ratio reaches 103%, at which point, the AED and SAED will each drop 0.50% every year until they are zero. Additionally, estimated employer contributions included reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.

#### **NOTE 9 – DEFINED BENEFIT PENSION PLAN (CONTINUED)**

- Employer contributions and the amount of total service costs for future plan members were based upon a process used by the plan to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial fiduciary net position, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the fiduciary net position and the subsequent AIR benefit payments were estimated and included in the projections.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, LGDTF's fiduciary net position was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount rate of determination does not use the municipal bond index rate and therefore, the discount rate is 7.25 percent. There was no change in the discount rate from the prior measurement date.

Sensitivity of the District's proportionate share of the net pension liability to changes in the discount rate. The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

	1% Decrease	Current Discount	1% Increase
	(6.25%)	Rate (7.25%)	(8.25%)
Proportionate share of the net pension liability	1,072,361	583,621	172,889

*Pension plan fiduciary net position*. Detailed information about the LGDTF's fiduciary net position is available in PERA's comprehensive annual financial report which can be obtained at <a href="www.copera.org/investments/pera-financial-reports">www.copera.org/investments/pera-financial-reports</a>.

#### Payables to the pension plan

#### Changes between the measurement date of the net pension liability and December 31, 2019.

During the 2019 legislative session, the Colorado General Assembly passed HB 19-1217: *PERA Public Employees' Retirement Association Local Government Division Member Contribution Rate.* The bill was signed into law by Governor Polis on May 20, 2019, and eliminates the 2 percent increase in the contribution rate for members in the Local Government Division mandated by SB 18-200.

#### NOTE 10 – DEFINED CONTRIBUTION PENSION PLANS

#### **Voluntary Investment Program**

Plan Description - Employees of the District that are also members of the LGDTF may voluntarily contribute to the Voluntary Investment Program, and Internal Revenue Code Section 401(k) defined contribution plan administered by PERA. Title 24, Article 51, Part 14 of the C.R.S., as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available comprehensive annual financial report for the Program. That report can be obtained at <a href="https://www.copera.org/investments/pera-financial-reports">www.copera.org/investments/pera-financial-reports</a>.

Funding Policy - The Voluntary Investment Program is funded by voluntary member contributions up to the maximum limits set by the Internal Revenue Service, as established under Title 24, Article 51, Section 1402 of the C.R.S., as amended. In addition, the District has agreed to match employee contributions at 50 percent up to 5 percent of covered salary as determined by the Internal Revenue Service. Employees are immediately vested in their own contributions, employer contributions and investment earnings. For the year ended December 31, 2020, program members contributed \$27,942 and the District recognized pension expense \$13,971 for the Voluntary Investment Program.

#### **Defined Contribution Retirement Plan (DC Plan)**

Plan Description – Employees of the LGDTF that were hired on or after January 1, 2019 which were eligible to participate in the LGDTF, a cost-sharing multiple-employer defined benefit pension plan, have the option to participate in the LGDTF or the Defined Contribution Retirement Plan (PERA DC Plan). The PERA DC Plan is an Internal Revenue Code Section 401(a) governmental profit-sharing defined contribution plan. Title 24, Article 51, Part 15 of the C.R.S., as amended, assigns the authority to establish Plan provisions to the PERA Board of Trustees. The DC Plan is also included in PERA's CAFR as referred to above.

Funding Polity – All participating employees in the PERA DC Plan and the District are required to contribute a percentage of the participating employees' PERA-includable salary to the PERA DC Plan. The employee and employer contribution rates for the period 01/01/2020 through 12/31/2020 are summarized in the tables below:

	January 1, 2019 Through June 30, 2019	July 1, 2019 Through June 30, 2020	July 1, 2020 Through June 30, 2021
Employee contribution Rates:	8.00%	8.00%	8.50%
Employer Contribution Rates (On behalf of participating employees):	10.00%	10.00%	10.00%

Additionally the employers are required to contribute AED and SAED to the LGDTF as follows:

	As of December 31, 2020
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411	2.20%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. §	1.50%
24-51-411	
Total employer contribution rate to the LGDTF	3.70%

#### **NOTE 10 – DEFINED CONTRIBUTION PENSION PLANS (CONTINUED)**

Contribution rates for the DC Plan are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Contribution requirements are established under Title 24, Article 51, Section 1505 of the C.R.S., as amended. Participating employees of the PERA DC Plan are immediately vested in their own contributions and investment earnings and are immediately 50 percent bested in the amount of employer contributions made on their behalf. For each full year of participation, vesting of employer contributions increases by 10 percent. Forfeitures are used to pay expenses of the PERA DC Plan in accordance with PERA Rule 16.80 as adopted by the PERA Board of Trustees in accordance with Title 24, Article 4, Section 204 of the C.R.S. As a result, forfeitures do not reduce pension expense. Participating employees in the PERA DC Plan contributed \$0.00 and the District recognized pension expense and a liability of \$0.00 and \$0.00, respectively, for the PERA DC Plan.

#### NOTE 11 – DEFINED BENEFIT OTHER POST-EMPLOYMENT BENEFIT (OPEB) PLAN

#### **Summary of Significant Accounting Policies**

#### **OPEB**

The District participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

#### General Information about the OPEB Plan

#### **Plan Description**

Eligible employees of the District are provided with OPEB through the HCTF – a cost sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under Title 24, Article 51, Part 12 of the C.R.S., as amended. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. Title 24, Article 51, Part 12 of the C.R.S., as amended, sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of health care subsidies. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report that can be obtained at <a href="https://www.copera.org/investments/pera-financial-reports">www.copera.org/investments/pera-financial-reports</a>.

#### **Benefits Provided**

The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit.

## NOTE 11 – DEFINED BENEFIT OTHER POST-EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. § 24-51-1202 et seq. specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in the PERACare is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorces spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

#### **PERA Benefit Structure**

The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The basis for the maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of the benefit recipients not covered by Medicare Part A.

#### **DPS Benefit Structure**

The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The basis for the maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

## NOTE 11 – DEFINED BENEFIT OTHER POST-EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

For retirees who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, the HCTF or the DPS HCTF pays an alternate service-based premium subsidy. Each individual retiree meeting these conditions receives the maximum \$230 per month subsidy reduced appropriately for service less than 20 years, as described above. Retirees who do not have Medicare Part A pay the difference between the total premium and the monthly subsidy.

#### **Contributions**

Pursuant to Title 24, Article 51, Section 208(1)(f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Division are required to contribute at a rate of 1.02 percent of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the District is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from the District were \$5,930 for the year ended December 31, 2020.

## OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At December 31, 2020, the District reported a liability of \$68,711 for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF was measured as of December 31, 2019, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2018. Standard update procedures were used to roll-forward the total OPEB liability to December 31, 2019. The District's portion of the net OPEB was based on District contributions to the HCTF for the calendar year 2019 relative to the total contributions of participating employers to the HCTF.

At December 31, 2019, the District's portion was .006 percent.

For the year ended December 31, 2020, the District recognized OPEB expense of \$427. At December 31, 2020, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of	Deferred Inflows of
	Resources	Resources
Difference between expected and actual	\$228	\$11,546
experience		
Changes of assumptions or other inputs	570	-
Net difference between projected and actual	-	1,147
earnings on pension plan investments		
Changes in proportion and differences between contributions recognized and proportionate share	-	17,092
of contributions		
Contributions subsequent to the measurement date	5,930	-
Total	\$6,728	\$29,785

## NOTE 11 – DEFINED BENEFIT OTHER POST-EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

\$5,930 reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized in as a reduction of the net OPEB liability in the year ended December 31, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended December 31,	
2021	(5,956)
2022	(5,956)
2023	(5,624)
2024	(6,060)
2025	(5,060)
Thereafter	(331)

#### **Actuarial Assumptions**

The total OPEB liability in the December 31, 2018 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.40%
Real wage growth	1.10%
Wage inflation	3.50%
Salary increases, including wage inflation	3.50% in aggregate
Long-term investment Rate of Return, net of OPEB	28 8
plan investment expense, including price inflation	7.25%
Discount rate	7.25%
Health care cost trend rates	
PERA Benefit Structure:	
Service-based premium subsidy	0.00%
PERACare Medicare plans	5.60% in 2019, gradually decreasing to 4.50% in 2029
Medicare Part A premiums	3.50% in 2019, gradually increasing to 4.50% in 2029
DPS Benefit structure:	
Service-based premium subsidy	0.00%
PERACare Medicare plans	N/A
Medicare Part A premiums	N/A

Calculations are based on the benefits provided under the terms of the substantive plan in effect at the time of each actuarial valuation and on the pattern of sharing of costs between employers of each fund to that point.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

## NOTE 11 – DEFINED BENEFIT OTHER POST-EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

The actuarial assumptions used in the December 31, 2018, valuations were based on the results of the 2016 experience analysis for the periods January 1, 2012, through December 31, 2015, as well as, the October 28, 2016, actuarial assumptions workshop and were adopted by the PERA Board during the November 18, 2016, Board meeting. In addition, certain actuarial assumptions pertaining to per capita health care costs and their related trends are analyzed and reviewed by PERA's actuary, as discussed below.

In determining the additional liability for PERACare enrollees who are age sixty-five or older and who are not eligible for premium-free Medicare Part A, the following monthly costs/premiums are assumed for 2019 for the PERA Benefit Structure:

Medicare Plan	Cost for Members Without Medicare Part A	Premiums for Members Without Medicare Part A		
Medicare Advantage/Self-Insured Prescription	\$601	\$240		
Kaiser Permanente Medicare Advantage HMO	605	237		

The 2019 Medicare Part A premium is \$437 per month.

In determining the additional liability for PERACare enrollees in the PERA Benefit Structure who are age sixty-five or older and who are not eligible for premium-free Medicare Part A, the following chart details the initial expected value of Medicare Part A benefits, age adjusted to age 65 for the year following the valuation date:

Medicare Plan	Cost for Members Without Medicare Part A
Medicare Advantage/Self-Insured Prescription	\$562
Kaiser Permanente Medicare Advantage HMO	571

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models and heuristics developed by health plan actuaries and administrators, and projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services. Effective December 31, 2018, the health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates for Medicare Part A premiums.

## NOTE 11 – DEFINED BENEFIT OTHER POST-EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

The PERA benefit structure health care cost trend rates that were used to measure the total OPEB liability are summarized in the table below:

Year	PERACare Medicare Plans	Medicare Part A Premiums
2019	5.60%	3.50%
2020	8.60%	3.50%
2021	7.30%	3.50%
2022	6.00%	3.75%
2023	5.70%	3.75%
2024	5.50%	3.75%
2025	5.30%	4.00%
2026	5.10%	4.00%
2027	4.90%	4.25%
2028	4.70%	4.25%
2029+	4.50%	4.50%

Mortality assumptions for the determination of the total pension liability for each of the Division Trust Funds as shown below are applied, as applicable, in the determination of the total OPEB liability for the HCTF. Affiliated employers of the State, School, Local Government, and Judicial Division participate in the HCTF.

Healthy mortality assumptions for active members reflect the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.

Healthy, post-retirement mortality assumptions reflect the RP-2014 Healthy Annuitant Mortality Table, adjusted as follows:

- Males: Mortality improvement projected to 2018 using the MP-2015 projection scale, a 73 percent factor applied to rates for ages less than 80, a 108 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- **Females:** Mortality improvement projected to 2020 using the MP-2015 projection scale, a 78 percent factor applied to rates for ages less than 80, a 109 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

Healthy, post-retirement mortality assumptions for the School and Judicial Divisions were based on the RP-2014 White Collar Healthy Annuitant Mortality Table, adjusted as follows:

- Males: Mortality improvement projected to 2018 using the MP-2015 projection scale, a 93 percent factor applied to rates for ages less than 80, a 113 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- **Females:** Mortality improvement projected to 2020 using the MP-2015 projection scale, a 68 percent factor applied to rates for ages less than 80, a 106 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

## NOTE 11 – DEFINED BENEFIT OTHER POST-EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

For disabled retirees, the mortality assumption was changed to reflect 90 percent of the RP-2014 Disabled Retiree Mortality Table.

The following health care costs assumptions were updated and used in the measurement of the obligations for the HCTF:

- Initial per capita health care costs for those PERACare enrollees under the PERA benefit structure who are expected to attain age 65 and older ages and are not eligible for premium-free Medicare Part A benefits were updated to reflect the change in costs for the 2018 plan year.
- The health care cost trend rates for Medicare Part A premiums were revised to reflect the then-current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four or five years for PERA. Recently, this assumption has been reviewed more frequently. The most recent analyses were outlined in presentations to PERA's Board on October 28, 2016.

Several factors were considered in evaluating the long-term rate of return assumption for the LGDTF, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

As of the most recent adoption of the long-term expected rate of return by the PERA Board, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	10 Year Expected Geometric Real Rate of Return
U.S. Equity – Large Cap	21.20%	4.30%
U.S. Equity – Small Cap	7.42%	4.80%
Non U.S. Equity – Developed	18.55%	5.20%
Non U.S. Equity – Emerging	5.83%	5.40%
Core Fixed Income	19.32%	1.20%
High Yield	1.38%	4.30%
Non U.S. Fixed Income - Developed	1.84%	0.60%
Emerging Market Debt	0.46%	3.90%
Core Real Estate	8.50%	4.90%
Opportunity Fund	6.00%	3.80%
Private Equity	8.50%	6.60%
Cash	1.00%	0.20%
Total	100.00%	

## NOTE 11 – DEFINED BENEFIT OTHER POST-EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected rate of return assumption of 7.25%.

## Sensitivity of the GVR Metropolitan District proportionate share of the net OPEB liability to changes in Health Care Cost Trend Rates

The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:

	1% Decrease	Current Trend	1% Increase in
	in Trend Rates	Rates	Trend Rates
Initial PERACare Medicare trend rate	4.60%	5.60%	6.00%
Ultimate PERACare Medicare trend rate	3.50%	4.50%	5.50%
Initial Medicare Part A trend rate	2.50%	3.50%	4.50%
Ultimate Medicare Part A trend rate	3.50%	4.50%	5.50%
Net OPEB Liability	\$77,692	68,711	61,031

#### **Discount Rate**

The discount rate used to measure the total OPEB liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied to the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2018, measurement date.
- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.50%.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process used by the plan to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Transfers of a portion of purchase service agreements intended to cover the costs associated with OPEB benefits were estimated and included in the projections.
- Benefit payments and contributions were assumed to be made at the middle of the year.

## NOTE 11 – DEFINED BENEFIT OTHER POST-EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

Based on the above assumptions and methods, the projection test indicates the HCTF's fiduciary net position was projected to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25 percent.

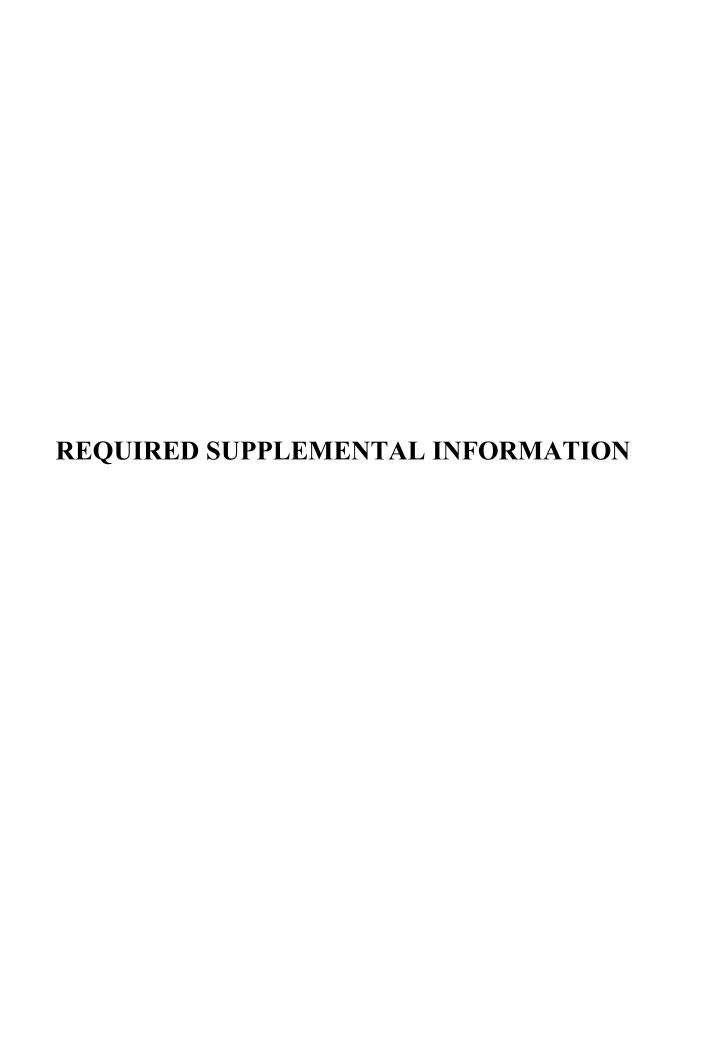
## Sensitivity of the GVR Metropolitan District proportionate share of the net OPEB liability to changes in the discount rate

The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net OPEB liability	77,692	68,711	61,031

#### **OPEB** plan fiduciary net position

Detailed information about the HCTF's fiduciary net position is available in PERA's comprehensive annual financial report which can be obtained at <a href="https://www.copera.org/investments/pera-financial-reports">www.copera.org/investments/pera-financial-reports</a>.



## Statement of Revenue, Expenditures and Changes in Fund Balance—Actual and Budget Governmental Fund Type—General Fund For the Year Ended December 31, 2020

	Original and Final Budget	Actual	Variance Favorable (Unfavorable)
Revenue			
Property taxes	\$ 2,674,604	\$ 2,707,135	\$ 32,531
Specific ownership taxes	163,304	140,524	(22,780)
Rental Activities	3,500	3,620	120
Net Investment Income	78,672	40,988	(37,684)
Total Revenue	2,920,080	2,892,267	(27,813)
Expenditures			
Current			
Personnel Services	731,206	655,654	75,552
Contract Services	324,758	288,852	35,906
District Operations	52,186	27,082	25,104
Administrative Operations	373,207	129,815	243,392
Common Area Operations	311,800	265,643	46,157
Capital Outlay	1,215,000	500,792	714,208
Contingency	14,791		14,791
Total Expenditures	3,022,948	1,867,838	1,155,110
Excess Revenue Over (Under) Expenditures	(102,868)	1,024,429	1,127,297
Other financing sources (uses)			
Interfund transfers	<u> </u>	(4)	(4)
Total other financing sources (uses)		(4)	(4)
Net change in fund balances	(102,868)	1,024,425	1,127,293
Fund Balance—Beginning of year	4,788,276	5,293,311	505,035
Fund Balance—End of Year	\$ 4,685,408	\$ 6,317,736	\$ 1,632,328

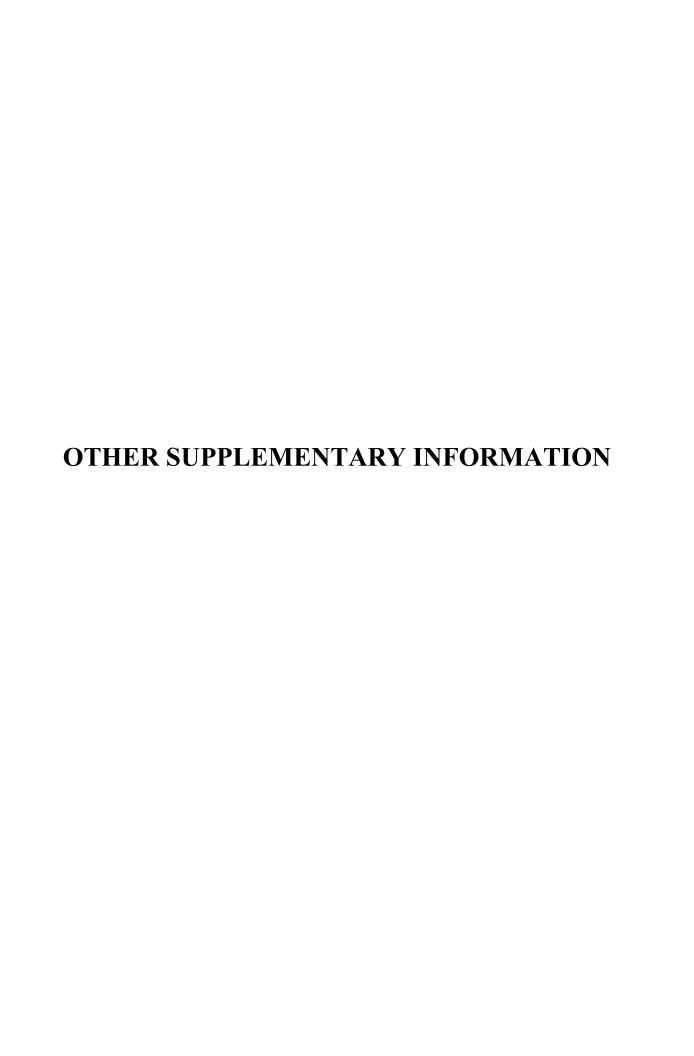
#### Retirement Plan Supplemental Information Year Ended December 31, 2020

#### Schedule of Proportionate Share of the Net Pension Liability and Related Ratios

Year Ending*	Proportion of the Net Pension Liability	Net Pension Covere		Actual Covered Payroll	Net Pension Liability as a Percentage of Covered Payroll	Fiduciary Net Position as a Percentage of Total Pension Liability	
12/31/2015	0.120%	\$	1,084,449	\$	681,053	159.23%	80.72%
12/31/2016	0.119%	\$	1,317,965	\$	622,283	211.80%	76.87%
12/31/2017	0.103%	\$	1,395,684	\$	626,477	222.78%	73.65%
12/31/2018	0.099%	\$	1,104,580	\$	626,075	176.43%	73.65%
12/31/2019	0.100%	\$	1,197,860	\$	553,300	216.49%	73.65%
12/31/2020	0.080%	\$	583,621	\$	565,070	103.28%	86.26%

#### **Schedule of Employer Contributions**

Year Ending	Re	Statutorily Required Contributions		Actual mployer tributions	Contribution Excess/ (Deficiency)	(	Actual Covered Payroll	Contributions as a Percentage of Covered Payroll
12/31/2011	\$	80,490	\$	80,490	-	\$	591,464	13.6%
12/31/2012		85,645		85,645	-		634,736	13.5%
12/31/2013		89,382		89,382	-		643,283	13.9%
12/31/2014		90,827		90,827	-		675,451	13.4%
12/31/2015		93,088		93,088	-		681,053	13.7%
12/31/2016		85,827		85,827	-		622,283	13.8%
12/31/2017		85,703		85,703	-		626,477	13.7%
12/31/2018		79,355		79,355	-		626,075	12.7%
12/31/2019		75,401		75,401	-		553,300	13.6%
12/31/2020	\$	73,720	\$	73,720	-	\$	565,072	13.0%



### Combining Balance Sheet Non-Major Funds December 31, 2020

Assets		mmunity rogram Funs	Co	nservation Trust Fund		HOA Contract Fund		Total 2020
							Φ.	
Cash and Invesments	\$	(8,491)		\$634,430	\$	4,452	\$	630,391
Accounts Receivable (net)		8,491		-		-		8,491
Undeposited Funds		-				6,250		6,250
Total assets	\$		\$	634,430	\$	10,702	\$	645,132
Liabilities								
Accounts payable		-		5,000		50		5,050
Credit Cards Payable		-		-		2,525		2,525
Payroll Liabilities		-		-		3,077		3,077
Compensated Absence						1,105		1,105
Total liabilities				5,000		6,757		11,757
Fund Balances								
Restricted		-		629,430		-		629,430
Assigned		-		-		3,945		3,945
Total Fund Balances			_	629,430		3,945		633,375
Total Liabilities, Fund Balance and	Φ.		Φ.	624.420	Ф	10.702	Φ.	645.122
Deferred Inflows of Resources	\$	<u> </u>	\$	634,430	\$	10,702	\$	645,132

## Governmental Fund Revenues, Expenditures, and Changes in Fund Balances For the Year Ended December 31, 2020

	Pro	munity ogram und	Coi	nservation Trust Fund	HOA ontract Fund	Total 2020
Revenues						
Contracts and Granst	\$	-	\$	-	\$ 75,000	\$ 75,000
Conservation Trust Funds		-		92,082	-	92,082
Recreation Programs		141		-	-	141
Investment Income		-		63	-	63
Total General Revenues		141		92,145	 75,000	 167,286
Expenditures						
Personnel Services		-		6,696	62,452	69,148
Contract Services		20		5,036	600	5,656
Administrative Operations		29		5,000	12,690	17,719
Common Area Operations		-		21,860	-	21,860
Program Operations		96		-		96
Capital Outlay					 	
Total Expenditures		145		38,592	 75,742	 114,479
Excess of revenues over (under) expenditures		(4)		53,553	(742)	52,807
Other financing sources (uses)						
Interfund transfers		4	-	-	 	 4
Total other financing sources (uses)		4			 	 4
Net change in fund balances		-		53,553	(742)	52,811
Fund balances:						
Beginning of the year				575,877	 4,687	 580,564
End of the year	\$		\$	629,430	\$ 3,945	\$ 633,375

# Statement of Revenue, Expenditures and Changes in Fund Balance—Actual and Budget Governmental Fund Type—Community Program Fund For the Year Ended December 31, 2020

	Original and Final Budge		ıal	Fa	ariance vorable avorable)
Revenue:					
Donations	\$ 400	\$	-	\$	(400)
Recreation Programs	1,836		141		(1,695)
Other Income			_		<u>-</u>
Total Revenue	2,236		141		(2,095)
Expenditures:		· ·			
Personnel Services	-		-		-
Contract Services	-		20		(20)
Administrative Operations	400		29		371
Program Operations	1,836		96		1,740
Total Expenditures	2,236		145		2,091
Excess Revenue Over (Under) Expenditures			(4)		(4)
Other financing sources (uses)					
Interfund transfers			4		4
Total other financing sources (uses)		<u> </u>	4		4
Net change in fund balances					<u>-</u>
Fund Balance—Beginning of year					
Fund Balance—End of Year	\$ -	\$	_	\$	

# Statement of Revenue, Expenditures and Changes in Fund Balance—Actual and Budget Governmental Fund Type—Conservation Trust Fund For the Year Ended December 31, 2020

		ginal and al Budget		Actual	Fa	ariance avorable favorable)
Revenue:	¢	100.000	ø	02.002	¢.	(7.010)
Conservation Trust Funds	\$	100,000	\$	92,082	\$	(7,918)
Net Investment Income		48		63		15
Total Revenue		100,048		92,145		(7,903)
Expenditures:						
Personnel Services	\$	19,396	\$	6,696	\$	12,700
Contract Services		12,048		5,036		7,012
Administrative Operations		12,500		5,000		7,500
Common Area Operations		218,500		21,860		196,640
Capital Outlay		45,000		<u>-</u>		45,000
Total Expenditures		307,444		38,592		268,852
Excess Revenue Over (Under) Expenditures		(207,396)		53,553		260,949
Other financing sources (uses)						
Interfund transfers						
Total other financing sources (uses)						
Net change in fund balances		(207,396)		53,553		260,949
Fund Balance—Beginning of year		364,328		575,877		211,549
Fund Balance—End of Year	\$	156,932	\$	629,430	\$	472,498

# Statement of Revenue, Expenditures and Changes in Fund Balance—Actual and Budget Governmental Fund Type—HOA Contract Fund For the Year Ended December 31, 2020

	ginal and al Budget	 Actual	Fav	riance orable vorable)
Revenue:	 			
Contracts & Grants	\$ 75,000	\$ 75,000	\$	-
Other Income	 _	 _		
Total Revenue	 75,000	 75,000		<u>-</u>
Expenditures:				
Personnel Services	\$ 63,063	\$ 62,452	\$	611
Contract Services	720	600		120
Administrative Operations	11,959	12,690		(731)
Common Area Operations	 _	 <u>-</u>		<u>-</u>
Total Expenditures	 75,742	75,742		<u>-</u>
Excess Revenue Over (Under) Expenditures	 (742)	 (742)		<del>_</del>
Other financing sources (uses)				
Interfund transfers	 _	 <u>-</u>		<u>-</u>
Total other financing sources (uses)	 _	 _		
Net change in fund balances	 (742)	 (742)		<u>-</u>
Fund Balance—Beginning of year	 (742)	 4,687		5,429
Fund Balance—End of Year	\$ (1,484)	\$ 3,945	\$	5,429

#### Summary of Assessed Valuation, Mill Levy, and Property Taxes Collected December 31, 2020

	Prior Year Assessed Valuation for Current	Mills 1	Levied	Total Pro	perty Taxes	Percent
Year Ended	Year Property		Debt			Collected
December 31,	Tax Levy	General	Service	Levied	Collected	to Levied
2011	\$ 64,346,490	18.220	8.863	\$ 1,742,696	\$ 1,717,756	98.57%
2012	\$ 63,092,430	18.220	8.863	\$ 1,708,732	\$ 1,693,499	99.11%
2013	\$ 65,803,100	20.094	12.863	\$ 2,168,673	\$ 2,150,217	99.15%
2014	\$ 60,969,250	20.094	12.863	\$ 2,009,364	\$ 2,011,202	100.09%
2015	\$ 61,464,870	20.094	0.000	\$ 1,235,075	\$ 1,231,442	99.71%
2016	\$ 87,241,500	20.094	0.000	\$ 1,753,031	\$ 1,752,617	99.98%
2017	\$ 88,088,100	20.094	0.000	\$ 1,768,435	\$ 1,767,964	99.97%
2018	\$ 108,103,300	20.094	0.000	\$ 2,172,228	\$ 2,163,537	99.60%
2019	\$ 133,104,590	20.094	0.000	\$ 2,674,604	\$ 2,657,561	99.36%
2020	\$ 135,450,160	20.094	0.000	\$ 2,721,735	\$ 2,707,135	99.46%
Estimated for the year ending						
12/31/2021	\$ 134,589,840	20.094	0.000	\$ 2,704,448		

#### Note:

Property taxes collected in any one year include collection of delinquent property taxes levied in prior years. Information received from the County Treasurer does not permit identification of specific year or levy.

## CONTINUING DISCLOSURE ANNUAL FINANCIAL INFORMATION

## Continuing Disclosure Annual Financial Information December 31, 2020

#### AD VALOREM PROPERTY TAX DATA

A ten year history of the District's assessed valuation and mill levies is set forth in the following Chart:

#### HISTORY OF ASSESSED VALUATION IN THE DISTRICT

Levy Year/ Collection Year	 Assessed Valuation	Percent Increase (Decrease)	Total Mill Levy
2011/2012	\$ 63,092,430	-1.95%	27.083
2012/2013	\$ 65,803,100	4.30%	32.957
2013/2014	\$ 60,696,250	-7.35%	32.957
2014/2015	\$ 61,464,870	0.81%	20.094
2015/2016	\$ 87,241,500	41.94%	20.094
2016/2017	\$ 87,241,500	0.97%	20.094
2017/2018	\$ 108,103,300	22.83%	20.094
2018/2019	\$ 133,104,590	23.13%	20.094
2019/2020	\$ 135,450,160	1.76%	20.094
2020/2021	\$ 134,589,840	-0.64%	20.094

The following table sets forth the 2020 assessed valuation of specific classes of property within the District:

#### HISTORY OF ASSESSED VALUATION IN THE DISTRICT

Class	2020 Assessed Valuation	Percent of 2020 Assessed Valuation		
Residential	\$ 119,136,030	88.52%		
Vacant	1,102,880	0.82%		
Commercial	7,442,930	5.53%		
Personal Property	6,908,000	5.13%		
Total	\$ 134,589,840	100%		